

Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 SS-15 DHA-02 H-01 CU-02 CIAE-00
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PRS-01 SP-02 NSCE-00 SSO-00 USIE-00 INRE-00 IO-13
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APPROVED BY D:CHRISTOPHER
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EUR:GVEST
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EUR/EE:CSCHMIDT
D/HA:KHILL
C:MNIMETZ
H:PUGH

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FM SECSTATE WASHDC
TO CSCE COLLECTIVE IMMEDIATE

C O N F I D E N T I A L STATE 182408

HOLD FOR OPENING OF BUSINESS

E.O. 11652: GDS

TAGS: CSCE, PFOR

SUBJECT: CSCE COMMISSION REPORT "TWO YEARS AFTER HELSINKI"

1. AS MANDATED BY LAW WHICH ESTABLISHED THE COMMISSION
(PL 94-304, JUNE 3, 1976), MEMBERS OF CSCE COMMISSION ON
AUGUST 1 APPROVED TRANSMISSION TO CONGRESS REPORT PREPARED
BY COMMISSION STAFF WHICH DETAILS PROGRESS IN IMPLEMENTA-
TION OF FINAL ACT TWO YEARS AFTER SIGNATURE. REPORT WILL
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BE PRESENTED TO THE PUBLIC AT A PRESS CONFERENCE IN WASH-
INGTON ON AUGUST 5. IT IS A LONG AND DETAILED DOCUMENT
WHICH IS BASED ON EXTENSIVE PUBLIC HEARINGS HELD BY THE
COMMISSION ON ALL ASPECTS OF THE HELSINKI FINAL ACT, WITH
EMPHASIS ON THE IMPLEMENTATION RECORD OF THE WARSAW PACT
COUNTRIES.

2. REPORT CONCLUDES THAT PROGRESS IN IMPLEMENTATION BY ALL SIGNATORIES HAS NOT BEEN TOTALLY SATISFACTORY, BUT THAT WESTERN COUNTRIES ARE IN SUBSTANTIAL COMPLIANCE WITH FINAL ACT SINCE STANDARD WESTERN PRACTICES AND ACCEPTED PATTERNS OF CONDUCT ALREADY LARGELY PARALLELED FINAL ACT OBJECTIVES AT TIME OF SIGNATURE IN AUGUST, 1975. REPORT CONTAINS STRONG CRITICISM OF WARSAW PACT, ESPECIALLY SOVIET, PRACTICES IN BASKET III AND COMES DOWN PARTICULARLY HARD ON GENERAL SOVIET HUMAN RIGHTS RECORD.

3. EMBASSY ADDRESSEES SHOULD TAKE FIRST AVAILABLE OPPORTUNITY TO INFORM FOREIGN MINISTRIES AT WORKING LEVEL OF IMMINENT RELEASE AND SUMMARY CONTENTS OF COMMISSION STAFF REPORT, DRAWING ON PARAS 1 AND 2. FYI: POINTS IN THIS MESSAGE ARE DESIGNED TO RESPOND TO GENERAL INTEREST ON PART OF CSCE ADDRESSEES FOR INFO ON COMMISSION STAFF REPORT. IF ANY POST BELIEVES THIS APPROACH IS NOT WARRANTED BECAUSE OF HOST GOVERNMENT ATTITUDE, THEY SHOULD TAKE NO ACTION AND SHOULD REQUEST FURTHER DEPARTMENT GUIDANCE. END FYI. IN ADDITION TO PARAS 1 AND 2, YOU MAY USE THE FOLLOWING POINTS:

A. IN LINE WITH THE MANDATE INCLUDED IN THE LEGISLATION THROUGH WHICH IT WAS ESTABLISHED, THE COMMISSION AND ITS STAFF HAVE BEEN COMPILING INFORMATION ON THE RECORD OF CSCE IMPLEMENTATION BY BOTH WESTERN AND EASTERN COUNTRIES.
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THESE EFFORTS HAVE BY THEIR NATURE DRAWN A BROAD SPECTRUM OF OPINION FROM INTERESTED GROUPS IN THE UNITED STATES. AS MIGHT BE EXPECTED, THE FOCUS OF MUCH OF THE DISCUSSION HAS BEEN PROBLEMS IN IMPLEMENTATION OF BASKET III IN EASTERN COUNTRIES AND THE REPORT CONTAINS CONSIDERABLE INFORMATION ON THESE ISSUES.

B. HOWEVER, THE COMMISSION HAS STATED THAT THE REPORT IS NOT MEANT TO SINGLE OUT ANY ONE COUNTRY OR GROUP OF COUNTRIES, THAT CSCE MUST BE VIEWED AS A LONG TERM PROCESS AND THAT NOTHING WILL BE GAINED BY SEEKING CONFRONTATION AT BELGRADE THIS FALL. SUCH CONCLUSIONS IN THE REPORT ARE IN LINE WITH CONTINUING OFFICIAL US POLICY OF WORKING TOWARDS A FRANK AND REALISTIC REVIEW OF IMPLEMENTATION OF THE FINAL ACT AT BELGRADE.

C. SPECIFIC POLICY RECOMMENDATIONS AND ANALYTICAL MATERIAL IN THE REPORT ARE OF COURSE BASED ON THE JUDGEMENT OF THE COMMISSION STAFF, WHICH OPERATES INDEPENDENTLY OF THE ADMINISTRATION. THE INCLUSION OR OMISSION OF MATERIAL ON SPECIFIC PERSONS, GROUPS OR COUNTRIES SHOULD NOT BE TAKEN AS REFLECTING OFFICIAL US VIEWS ON THESE PERSONS OR

SUBJECTS. ALTHOUGH THREE EXECUTIVE BRANCH MEMBERS SIT ON THE CSCE COMMISSION, THE REPORT WAS PREPARED BY THE COMMISSION STAFF. US VIEWS WILL BE EXPRESSED THIS FALL AT THE BELGRADE MAIN MEETING.

4. SHOULD ADDRESSEE POSTS RECEIVE PRESS ENQUIRIES RE COMMISSION STAFF REPORT, FOLLOWING IS DEPARTMENT PRESS GUIDANCE WHICH SHOULD BE DRAWN ON:

REPORT "CSCE IMPLEMENTATION TWO YEARS AFTER HELSINKI" HAS BEEN PREPARED BY COMMISSION STAFF AND HAS BEEN FORWARDED AS STAFF REPORT TO CONGRESS IN ACCORDANCE WITH PUBLIC LAW WHICH ESTABLISHED THE COMMISSION IN SEPTEMBER 1976. REPORT THEREFORE, DOES NOT NECESSARILY REPRESENT CONFIDENTIAL

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OFFICIAL US GOVERNMENT VIEW OF CSCE OR OF THE IMPLEMENTATION RECORD OF ANY COUNTRY. OUR VIEWS ON THESE MATTERS WILL BE EXPRESSED AT THE BELGRADE FOLLOW-UP CONFERENCE THIS FALL, WHICH WE CONTINUE TO BELIEVE SHOULD TAKE PLACE IN A NON-POLEMICAL AND CONSTRUCTIVE ATMOSPHERE.

5. DEPARTMENT WILL POUCH COPIES OF COMMISSION STAFF REPORT TO ADDRESSEE POSTS AS SOON AS POSSIBLE.

CHRISTOPHER

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Message Attributes

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